

Winter 2022 Planning Matters & 2021 Annual Report

Joint City-County Planning Commission of Nelson County

Comprehensive Plan Update to be Completed in Summer 2022

The Planning Commission is celebrating 50 years of land use planning by kicking off the Comprehensive Plan update! The Planning Commission hired planning consultants Taylor Siefker Williams Design Group and Michael Baker International to facilitate the process of updating a new Comprehensive Plan and build upon 50 years of planning efforts in the county. The purpose of a Comprehensive Plan is to serve as a guide or roadmap for the county and cities, town officials, and community groups when making decisions about future growth and development. The Comprehensive Plan covers several topics, such as land use, transportation, public facilities & service, housing, economic development, parks & recreation, and more. The process began in July 2021 and adoption of the Plan is targeted for early Summer 2022.

The Planning Commission created a 60-member Steering Committee and 6 Focus Groups. The Steering Committee is a representative group of elected and appointed officials,

property owners, citizens, and other representatives of multiple agencies and organizations to guide the overall planning process and make recommendations to the Planning Commission and legislative bodies. The Focus Groups provide insight, active discussion, and consideration on key planning topics and issues — economic development and business; housing, real estate, and development; utilities and public services; transportation; qualify of life, placemaking, and community facilities; agricultural and rural preservation; and industrial development.

Other public involvement and awareness activities have been an online visioning survey, consultant office hours, and public meeting.

The Planning Commission is currently working with the consultants to finalize a draft Future Land Use Plan and Map and will hold a public meeting in February 2022. ◆

What is a Comprehensive Plan?

Kentucky Revised Statutes 100.183 requires the adoption of a Comprehensive Plan to serve as a "... guide for public and private actions and decisions to assure the development of public and private property in the most appropriate relationships."

The Comprehensive Plan is designed to be used by all decisionmakers, both public and private, to coordinate development patterns and to ensure that the location, timing, and intensity of development and infrastructure supports growth and development.

KRS 100 requires that the community review the Comprehensive Plan every five years to ensure that the Comprehensive Plan is consistent with the community's goals, objectives, and policies for effective and efficient growth management.

So Who Makes These Regulations, Anyway, and Can They Be Changed?

Reprinted from the Winter 2010 Planning Matters

Planning and zoning are deliberate processes governed by legal principles, statutes, and codes. It is designed to implement and protect the community's vision but not be a barrier to development. Planning and zoning directs growth and development, shields against nuisances, guides how citizens live together for the better, protects property values, and promotes the public health, safety, and welfare.

Kentucky Revised Statutes Chapter 100 is the state enabling legislation

that provides the legal authority for local planning and land use regulations. The Interlocal Agreement between Nelson County and the Cities of Bardstown, Bloomfield, Fairfield, and New Haven sets forth the details for establishing and administering the joint planning unit. Both the KRS Chapter 100 and Interlocal Agreement clearly establish separation of authority and checks and balances to safeguard the public trust and protect the public interest. The legislative bodies,

continued on page 2

In this issue . . .

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Comp Plan Update 1

So Who Makes These Regulations, Anyway, and Can They Be Changed?. . 1-3

2021 Annual Report 4-10

Commission/Board News . 11

Regulations (continued from page 1)

Planning Commission, BOAs, Historical Review Board, Development Review Board, and staff, all have distinctly different roles and responsibilities. Each role is vital to ensuring efficient, effective, and fair processes and outcomes.

Legislative Bodies

The legislative bodies — Nelson County Fiscal Court, Bardstown and Bloomfield City Councils, and Fairfield and New Haven City Commissions — make appointments to the Planning Commission, Boards of Adjustment, Historical Review Board, and Development Review. The legislative bodies are the policymakers and decisionmakers and have the following responsibilities:

Legislative Body Responsibilities:

- Adopt and amend Comprehensive Plan goals and objectives;
- Adopt Zoning Regulations and take final action (approval/denial) on text amendments and zone changes;
- Adopt and amend Commercial Establishments Design Standards
 Ordinance and take final action
 (approval/denial) on building, site,
 landscaping, and lighting standards
 for new commercial structures;
 (Nelson County and Bardstown
 only); and
- Adopt and amend Historic District regulations and take final action (approval/denial) on Certificates of Appropriateness (Bardstown only).

Planning Commission Boards of Adjustments (BOAs) Historical Review Board (HRB) Development Review Board (DRB)

The Planning Commission, BOAs, HRB and DRB are not policymakers. They are appointed by the legislative bodies to serve as technical consultants to the legislative bodies. They use their training and expertise to implement the community's vision.

The Commission and Boards are reguired to work within the state enabling legislation (KRS Chapter 100), adopted Comprehensive Plan, regulations, and design standards. They have **no** authority to change regulations based on public comment, and they **cannot** change what is or is not permitted. If the public does not agree with the regulations, then the legislative bodies are the place to get it changed. Similarly if the Commission and boards are concerned about the impacts of a certain regulation or feel that a regulation is ambiguous, unclear or problematic, then they can make recommendations for changes to the legislative bodies. However, even in the process of rewriting or developing new regulations, the legislative bodies are the policymakers.

Planning Commission Duties:

- Implement the Comprehensive Plan and administer and enforce Zoning and Subdivision Regulations, and Design Standards Ordinance,
- Employ staff or contract with planners or persons to carry out and accomplish its assigned duties;
- Hear and make recommendation on Comprehensive Plan goals and objectives;
- Hear and adopt Comprehensive Plan land use, transportation, and community facilities plans;
- Hear and make recommendations on zoning regulations text amendments and zone changes; Hear and take final action (approve/deny) on variances and conditional use permits, if considered in conjunction with zone change; and,
- Adopt Subdivision Regulations and review and take final action (approve/deny) subdivision plats.

BOA Duties:

 Hear and take final action (approve/deny) on variances and

- conditional use permits; and,
- Hear and take final action (concur/reject) on administrative appeals.

HRB Duties:

- · Adopt design guidelines;
- Review and make recommendations on historic overlay zoning districts; and,
- Review and make recommendations on Certificates of Apropriateness, variances, and conditional use permits for projects within the historic district.

DRB Duties:

 Review and make recommendations on building, site, landscape, and lighting plans for new commercial structures.

Staff

The Planning Commission staff is responsible for the day-to-day operations of the Planning Commission. The staff provides technical assistance to and prepares reports and studies for the Commission and boards. The Planning Commission staff *does not* have the power to vote or change regulations or policies. In fact, the staff has the least discretion of all participants. By law, the Staff must take a literal interpretation of the regulations.

Staff Duties:

- Implements Comprehensive Plan and administers and enforces the zoning, subdivision, design standards, and city sign regulations day-to-day;
- Carries out and ensures compliance with decisions of the legislative bodies, Planning Commission, BOAs, DRB, and HRB;
- Reviews and issues zoning compliance, local floodplain, and city sign permits;

continued on page 3

Regulations (continued from page 2)

- Develops and presents or schedules required training for Planning Commission and BOA members;
- Serves as secretary and custodian of records for Planning Commission, BOAs, HRB, and DRB; and,
- Carries out day-to-day financial administration.

Can the Regulations be Changed?

Yes. Each type of regulation has specific steps and processes for amendments.

Zoning Regulations Amendments

- Amendment Proposal. The Planning Commission and/or legislative body initiates proposed text amendments.
- Public Hearing and Recommendation. The Planning Commission holds a public hearing on the proposed amendments.
- Final Action. Each legislative body must take final action (approve/deny) on the text amendments through two readings and publication of the ordinance.

Subdivision Regulations Amendments

<u>Amendment Proposal</u>. The Planning Commission initiates proposed amendments.

For more information:

Visit www.ncpz.com or contact the Planning Commission office at 348-1805 or info@ncpz.com Public Hearing and Final Action.
 The Planning Commission holds a public hearing and takes final action on the proposed amendments.

Commercial Establishments Design Standards Ordinance Amendments (Nelson County & Bardstown only)

- Amendment Proposal. The Design Standards Ordinance is a standalone ordinance adopted by Nelson County Fiscal Court and Bardstown City Council. The Development Review Board and/or legislative body initiates proposed text amendments.
- Public Hearing and Final Action.
 The legislative bodies hold public hearings and take final action (approve/deny) on the amendments through two readings and publication of the ordinance.

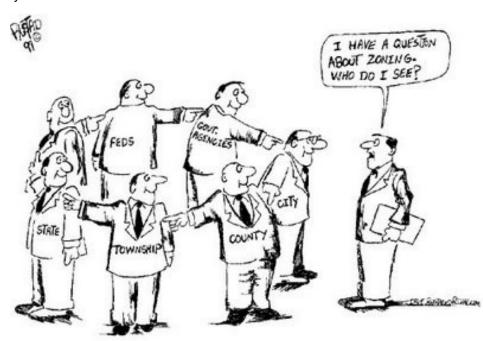
How often should the regulations be reviewed and amended?

Often. KRS Chapter 100 requires the Comprehensive Plan to be reviewed, amended and/or re-adopted every 5 years but does not establish

timeframes for reviewing and amending regulations. However, to ensure relevancy and consistency, plans and regulations should be reviewed and, if necessary, amended more often — ideally every year.

It is common for communities to develop regulations, but only make piecemeal amendments thereafter. While "band-aiding" regulations is common, many of the problems with regulations are those that you would expect from, say, a 35-year old document. Outdated terms and definitions are still in the regulations, and outdated concepts are based on old technology, processes, and methods. Some regulations may have been found to be ambiguous, problematic, and/or unclear. New uses, processes, and concepts evolve over time and need to be included or addressed in the regulations.

Planning Commissions and legislative bodies should take annual reviews of requests and actions to determine if changes in the regulations need to be made to ensure consistency with the Comprehensive Plan and to address issues, ambiguity, inconsistency, and other problems.



Planning Commission Activity 2013—2021

2013—2021									
Application Type	2013	2014	2015	2016	2017	2018	2019	2020	2021
Administrative Appeals	0	0	0	0	1	0	0	0	0
Cell Tower Reviews	0	0	0	0	0	5	2	2	0
Commercial Design Review	11	12	15	11	13	25	14	5	14
Conditional Use Permits (new & amended)	18	25	19	26	33	19	28	21	49
Local Flood Development Permits	7	6	7	11	6	12	13	15	13
Parking Waivers	1	2	2	2	3	2	1	2	1
PUD Designations	2	6	5	2	2	3	3	10	3
PUD Amendments	1	1	2	1	2	3	6	1	2
Subdivision Review (total)	121	114	111	169	84	54	125	121	180
Advisory Plats	13	10	12	20	5	2	18	16	14
Agricultural Division Plats	2	2	1	7	3	4	8	9	12
Amended Plats	79	62	45	108	47	26	77	76	105
Minor Plats	18	32	41	18	18	8	20	11	34
Major—Preliminary Plats	2	1	4	4	3	8	2	5	7
Major—Final Plats	7	7	8	12	7	6	21	4	8
Variances (new & amended)	40	18	15	18	21	22	14	17	16
Zone Changes	26	21	17	18	20	23	30	29	23
Zone Changes—Conditions Amendment	2	1	0	2	5	0	0	0	0
Zoning Compliance Permits	906	878	778	814	908	855	965	885	836

Zoning Compliance Permit Analysis January - December 2021

Permit Type		City		County		Total	
Agricultural	#	\$	#	\$	#	\$	
New Structures & Additions	0	\$0	42	\$1,028,775	42	\$1,028,775	
Agricultural Subtotal	0	\$0	42	\$1,028,775	42	\$1,028,775	
Residential Accessory							
Additions	1	\$2,500	5	\$29,700	6	\$32,200	
Demolitions	1	\$0	1	\$0	2	\$0	
New Structures	42	\$741,443	167	\$3,935,636	209	\$4,677,079	
Accessory Subtotal	44	\$743,943	173	\$3,965,336	217	\$4,709,279	
Residential New							
Double-Wide Manufactured Homes (6 units)	1	\$70,000	5	\$711,573	6	\$781,573	
Multi-Family Dwellings (27 units)	1	\$150,000	6	\$2,852,000	7	\$3,002,000	
Single-Family Dwellings (259 units)	40	\$9,577,000	219	\$47,456,586	259	\$57,033,586	
Single-Wide Manufactured Homes (11 units)	0	\$0	11	\$668,830	11	\$668,830	
Townhouses/Condominiums (42 units)	12	\$2,930,000	5	\$3,050,000	17	\$5,980,000	
Residential Subtotal (345 units)	54	\$12,727,000	246	<i>\$54,738,989</i>	300	\$67,465,989	
Residential Other							
Additions	32	\$1,833,982	92	\$4,511,411	124	\$6,345,393	
Alterations	12	\$312,560	22	\$1,903,500	34	\$2,216,060	
Demolitions	5	\$0	4	\$0	9	\$0	
Other Residential Subtotal	49	\$2,146,542	118	\$6,414,911	167	\$8,561,453	
Commercial							
Additions	7	\$5,309,400	1	\$60,000	8	\$5,369,400	
Alterations	13	\$2,425,400	1	0	14	\$2,425,400	
New Structures	5	\$7,205,000	3	\$73,000	8	\$7,278,000	
Demolitions	1	\$0	0	\$0	1	\$0	
Temporary Structures	1	\$0	9	\$0	10	\$0	
Commercial Subtotal	27	\$14,939,800	14	\$133,000	41	\$15,072,800	
Industrial							
Additions	4	\$4,141,576	1	\$98,200	5	\$4,239,776	
Alterations	5	\$87,375	2	\$568,000	7	\$655,375	
Demolitions	3	\$0	0	\$0	3	\$0	
New Structures	15	\$50,895,464	21	\$38,606,970	36	\$89,502,434	
Industrial Subtotal	27	\$55,124,415	24	\$39,273,170	51	\$94,397,585	
Public & Semi-Public							
Additions	1	\$0	1	\$150,000	2	\$150,000	
Cell Tower Accessory Structures	6	\$185,500	6	\$120,000	12	\$305,500	
New Structures	2	\$18,012,900	2	\$1,659,000	4	\$19,671,900	
Public & Semi-Public Subtotal	9	\$18,198,400	9	\$1,929,000	18	\$20,127,400	
Total	210	\$103,880,100	626	\$107,483,181	836	\$211,363,281	

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		New	/ Constructi	New Construction Permit Comparison	arison			
			20	2014—2021				
		2014		2015		2016		2017
	# Permits (Units)	Estimated Cost	# Permits (Units)	Estimated Cost	# Permits (Units)	Estimated Cost	# Permits (Units)	Estimated Cost
Duplexes	0 (0)	\$0	0 (0)	0\$	0 (0)	0\$	1 (2)	\$180,000
Multi-Family Structures	1 (3)	\$230,000	0 (0)	\$0	1 (3)	\$232,000	1 (3)	\$225,000
Townhouses	10 (32)	\$2,339,225	4 (12)	\$910,000	2 (5)	\$519,000	13 (36)	\$4,110,000
Single-Family Dwellings	167 (167)	\$22,996,557	145 (145)	\$22,816,900	150 (150)	\$25,940,993	179 (179)	\$30,235,918
Commercial Structures	11	\$2,391,500	15	\$4,195,100	21	\$18,255,608	18	\$20,008,700
Industrial Structures	3	\$15,520,283	6	\$43,088,000	18	\$63,884,884	20	\$48,931,844
Public Structures	7	\$844,368	3	\$213,000	3	\$210,000	2	\$860,000
Total Permits	878	\$65,275,847	778	\$81,041,855	814	\$149,004,998	806	\$129,081,498

		2018		2019		2020		2021
Permit Type	# Permits (Units)	Estimated Cost	# Permits (Units)	Estimated Cost	# Permits (Units)	Estimated Cost	# Permits (Units)	Estimated Cost
Duplexes	(0) 0	0\$	19 (38)	\$2,945,000	18 (36)	\$3.065,000	0 (0)	0\$
Multi-Family Structures	0) 0	0\$	1 (3)	\$110,000	0 (0)	0\$	7 (27)	\$3,002,000
Townhouses	7 (18)	\$1,580,000	11 (25)	\$3,750,000	11 (28)	\$4.600,000	17 (42)	\$5,980,000
Single-Family Dwellings	184 (184)	\$31,197,439	228 (228)	\$37,990,380	222 (222)	\$38,403,723	259 (259)	\$57,033,586
Commercial Structures	27	\$9,512,855	27	\$35,414,800	12	\$7,459,924	8	\$7,278,000
Industrial Structures	16	\$44,975,613	21	\$57,000,108	23	\$70,360,637	36	\$89,502,374
Public Structures	2	\$119,103	0	\$0	2	\$1,124,800	4	\$19,671,900
Total Permits	855	\$102,852,802	965	\$174,595,061	885	\$147,988,259	836	\$211,363,281

Conventional Single-Family Dwelling Data Analysis 2014—2021

Constru	ction C	ost	Size—Li	ving Spa	ace
Range	2014	\$10,000-\$480,000	Range	2014	400-6,000 sf
	2015	\$4,000—\$602,000		2015	240—5,085 sf
	2016	\$20,000—\$750,000		2016	800—4,984 sf
	2017	\$1,200—\$1,500,000		2017	288—7,322 sf
	2018	\$15,000-\$524,000		2018	390-4,864 sf
	2019	\$15,000—\$600,000		2019	600—4,500 sf
	2020	\$2,000—\$700,000		2020	370—6,905 sf
	2021	\$14,000—\$1,100,000		2021	510—5,338 sf
<u>Mean</u>	2014	\$138,534	<u>Mean</u>	2014	1,749 sf
	2015	\$157,359		2015	1,845 sf
	2016	\$172,940		2016	1,840 sf
	2017	\$168,916		2017	1,744 sf
	2018	\$171,290		2018	1,752 sf
	2019	\$166,624		2019	1,705 sf
	2020	\$173,071		2020	1,666 sf
	2021	\$219,286		2021	1,741 sf
<u>Median</u>	2014	\$120,000	<u>Median</u>	2014	1,508 sf
	2015	\$138,000		2015	1,600 sf
	2016	\$160,000		2016	1,640 sf
	2017	\$110,000		2017	1,500 sf
	2018	\$149,000		2018	1,568 sf
	2019	\$140,000		2019	1,498 sf
	2020	\$149,500		2020	1,420 sf
	2021	\$180,000		2021	1,500 sf
<u>Mode</u>	2014	\$90,000	<u>Mode</u>	2014	1,288 sf
	2015	\$130,000		2015	1,350 sf
	2016	\$110,000		2016	1,350 sf
	2017	\$130,000	ļ	2017	1,350 sf
	2018	\$110,000		2018	1,416 sf
	2019	\$100,000		2019	1,416 sf
	2020	\$150,000		2020	1,420 sf
	2021	\$150,000		2021	1,400 sf

Mean = average value Median = middle value in list of numbers

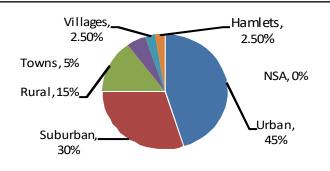
Mode = value that occurs most often in list of number

Conventional **Single-Family Dwellings** 1974-2021

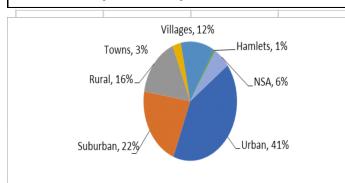
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Year	# Units	Year	# Units
1974 R	109	1998	474
1975	152	1999	427
1976	149	2000	402
1977	126	2001 R	406
1978	176	2002 R	391
1979	209	2003 R	429
1980 R	115	2004	377
1981 R	98	2005	390
1982 R	98	2006	252
1983	129	2007 R	200
1984	100	2008 R	165
1985	111	2009 R	144
1986	121	2010	142
1987	118	2011	114
1988	128	2012	111
1989	183	2013	159
1990 R	244	2014	167
1991 R	252	2015	145
1992	378	2016	150
1993	334	2017	179
1994	392	2018	184
1995	397	2019	228
1996	380	2020 R	222
1997	351	2021	259

R denotes U.S. recessions as determined by the National Bureau of Economic Research

Comprehensive Plan Reorientation Policy Goals by Community Character Area



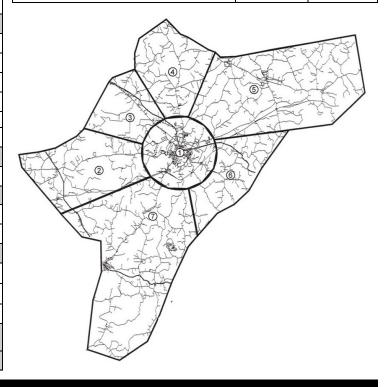
2021 Total Dwelling Units by Community Character Area



Tot	al Dwelling Units by Comp Plan Area
	2021

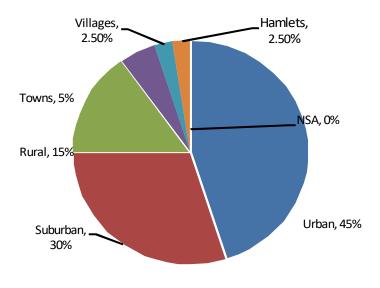
2021					
# Units	%				
2					
2	0.58%				
10					
1					
9					
20	5.80%				
12					
6					
17					
4					
17					
56	16.23%				
2					
1					
1					
28					
42					
1					
75	21.74%				
10					
10	2.90%				
79					
63					
142	41.16%				
1					
29					
10					
40	11.59%				
345					
	2 10 1 9 20 12 6 17 4 17 56 2 1 1 28 42 1 75 10 10 79 63 142 1 29 10 40 40 40 40 40 40 40 40 40 4				

Total Dwelling Units by Geographic Area 2021					
Area	#	%			
Urban Area (1)	142	41.16%			
Boston Road Corridor (2)	24	6.96%			
KY 245 Corridor (3)	43	12.46%			
Louisville Road Corridor (4)	7	2.03%			
Bloomfield Road Corridor (5)	56	16.23%			
Woodlawn Road Corridor (6)	46	13.33%			
New Haven Road Corridor (7)	27	7.83%			
Total	345				

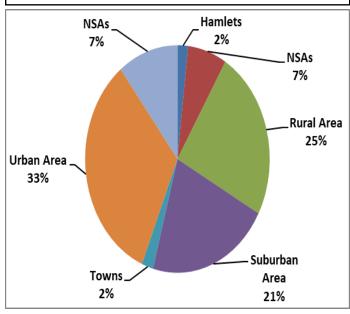


New Dwelling	Units by Comp Plan 1997 - 20	Community Characte 21	r Areas
	1997 - 2021	1997 - 2021	Comp Plan
Community Character Area	Dwelling Units	% Total	Reorientation Goal
Hamlets & Crossroads	158	1.87%	2.5%
Naturally Sensitive Areas	576	6.82%	0.0%
Rural Areas	2,048	24.24%	15.0%
Suburban Area	1,804	21.35%	30.0%
Towns	171	2.02%	5.0%
Urban Area	2,801	33,15%	45.0%
Villages	891	10.55%	2.5%
Total	8,449		

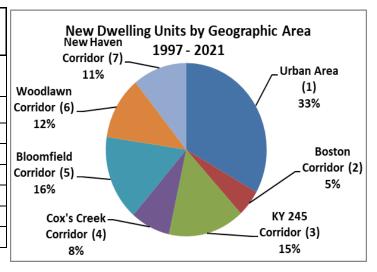
Comprehensive Plan Reorientation Policy Goals by Community Character Area



New Dwelling Units, 1997—2021 by Community Character Area

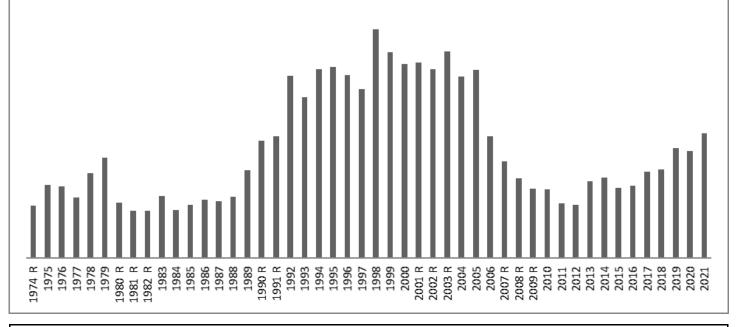


New Dwelling Units by Geographic Area 1997—2021		
	Total #	
Geographic Area	Dwelling Units	% Total
Urban Area (1)	2,801	33.15%
Boston Corridor (2)	422	5.00%
KY 245 Corridor (3)	1,294	15.31%
Cox's Creek Corridor (4)	673	7.97%
Bloomfield Corridor (5)	1,345	15.92%
Woodlawn Corridor (6)	997	11.80%
New Haven Corridor (7)	917	10.85%
Totall	8,449	



Conventional Single-Family Dwellings 1974 - 2021

R denotes U.S. recession as determined by the National Bureau of Economic Research



Conventional Single-Family Dwellings by Subdivision # Units Subdivision # Units **Subdivision** 28 Corman's Crossing (Deatsville Village 3) Castle Cove (Suburban 6) Copperfields (Suburban 5) 25 Heritage Park (Urban Traditional Residential 1) 3 3 Ashebrooke Meadows (Suburban 6) 16 Keene Estate (Urban Outer Residential 1) 2 Big Springs (Suburban 6) 12 Wildwood Estates (NSA 2) 10 2 Woodlawn Springs (Urban Outer Residential 1) Southfork Estates (Suburban 7) Miller Springs (Hunters Village 3) 10 Whispering Hills (Suburban 7) 2 9 2 Maywood (Urban Outer Residential 1) SNS Rentals (Rural 5) 9 Oak Ridge (Urban Outer Residential 1) Carlsons Park (Urban Outer Residential 1) Blazer Heights (Bloomfield Town 5) 8 Pembrooke Place (Suburban 6) 2 Cottage Grove (Urban Outer Residential 1) 7 Wellington (Urban Traditional Residential 1) 2 Millwood Estates (Suburban 6) 6 1 Creek Pointe (Samuels Hamlet 3) Tullamore (Urban Traditional Residential 1) 5 Creek Chase (Urban Outer Residential 1) 4 Beech Fork Estates (Urban Outer Residential 1) Valley View (Suburban 6) 4 1 Early Times (Urban Outer Residential 1) Lakeview (Suburban 5)

Joint City-County Planning Commission of Nelson County serving the Cities of Bardstown, Bloomfield, Fairfield & New Haven and Nelson County

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Old Courthouse Building, 2nd Floor
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(502) 348-1805
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Planning Commission

- City of Bardstown
 - Martin Carpenter
 - Crystal Hagan (Chair)
 - Mark Mathis
- · City of Bloomfield
 - Nathan Jones
- City of Fairfield
 - Jacob Hamm
- City of New Haven
 - Andy Hall
- Nelson County
 - Nolen Boone (#1 New Haven, New Hope)
 - Doug Cornett (#4 Cox's Creek, Deatsville)
 - Mark Etheredge (#5 Bloomfield, Chaplin)
 - Todd Johnson (#2 Woodlawn, Botland)
 - Jim Nelson (#3 Boston, Nelsonville)

denotes Magisterial District represented

Development Review Board

Todd Johnson
David Mattingly (Chair)
Richard Nest
Wes Parrish
Edward Seay

Bardstown Board of Adjustment

Martin Carpenter Mark Mathis (Chair) Fred Hagan Kevin Rogers Roy Nall

Bloomfield Board of Adjustment

Terry Broaddus Maura Huston (Chair) J.B. Murphy

Fairfield Board of Adjustment

Mary Ellen Marquess (Chair) June Zontini Jacob Hamm

Nelson County Board of Adjustment

Mike Ballard John Cissell Ronald Griffith (Chair) Mark Etheredge Therese Johnson

New Haven Board of Adjustment

Andy Hall (Chair) Anne Lusk Anthony Morley

Staff

Janet Johnston-Crowe, AICP, Director Alisha Hammond, Administrative Assistant Kelsey Elliott, Clerk Liz Hardin, Clerk Steve Finch, Inspector Shelt Lewis, Attorney